

Message Text

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PAGE 01 STATE 264550
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FM SECSTATE WASHDC

TO AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L STATE 264550

FOL TEL SENT ACTION SECSTATE INFO BONN BUCHAREST CARACAS
ISLAMABAD LONDON MOSCOW NEW DELHI OTTAWA PANAMA PARIS
PEKING FROM USUN NEW YORK DTD 04 NOV 1977 QTE

C O N F I D E N T I A L USUN 4326

E.O. 11652: GDS

TAGS: PORG, UNSC, SF

SUBJECT: SC CONSULTATION APPROVES FINAL TEXT ON ARMS EMBARGO
ON SOUTH AFRICA

REF: USUN 4295

SUMMARY. AFTER THREE STORMY HOURS DURING WHICH
DELICATE COMPROMISES ON ARMS EMBARGO DRAFT THREATENED
TO COME UNSTUCK, SC CONSULTATIONS NOV 3 APPROVED
FINAL CONSENSUS TEXT ESSENTIALLY UNCHANGED FROM PREVIOUS
DAY. FORMAL COUNCIL MEETING WILL APPROVE RESOLUTION
BY CONSENSUS NOV 4. END SUMMARY.

1. SECURITY COUNCIL MET FOR INFORMAL CONSULTATIONS NOV 3
TO AGREE ON WORDING FOR CHAPTER VII ARMS EMBARGO. INDIA
(JAIPAL) SAID THAT, AS OCTOBER SC PRESIDENT, HE HAD
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NOT BEEN, AS REPRESENTATIVE OF INDIA, A PARTY TO EARLIER
NEGOTIATIONS ON TEXT. HE THEN PROVOKED A FREQUENTLY
STORMY THREE-HOUR SESSION BY REOPENING SENSITIVE AREAS
ON WHICH WESTERN MEMBERS HAD ALREADY STRUCK FRAGILE
AGREEMENT WITH AFRICANS. IN PARTICULAR, JAIPAL WANTED
A NUCLEAR BAN BROADER THAN JUST NUCLEAR WEAPONS, AND
HE SUGGESTED THAT ORIGINAL WESTERN LANGUAGE CALLING FOR

"ECONOMIC REVIEW" BE REINSERTED, BUT IN THE CONTEXT OF CHAPTER VII.

2. BENIN AND MAURITIUS WERE ONLY TOO HAPPY TO SEIZE THE OPPORTUNITY PROVIDED BY JAIPAL TO REOPEN THESE ISSUES. WESTERN FIVE OBJECTED TO INDIAN/AFRICAN SUGGESTIONS, BOTH ON SUBSTANCE AND ON PRINCIPLE THAT, AFTER TWO WEEKS OF HARD NEGOTIATIONS, A BARGAIN HAD BEEN STRUCK TO EXCLUDE SUCH PROVISIONS AND IT SHOULD BE KEPT. UK (RICHARD) TOOK OFFENSE AT REOPENING OF ISSUES AND URGED AFRICANS IN DIRECT TERMS NOT TO PRESS THEIR CASE.

3. PRESIDENT (LIKYA-KIKHIA), PLAYING UNACCUSTOMED BU HIGHLY EFFECTIVE ROLE OF PEACEMAKER, AGREED THAT TEXT WAS IMPERFECT BUT REMINDED COUNCIL THAT IT WAS A COMPROMISE REPRESENTING A SMALL BUT POSITIVE FIRST STEP WHICH SHOULD BE TAKEN. INTRODUCTION OF EXTRANEOUS ELEMENTS NOW THREATENED TO UNDERMINE DELICATE AND HARD-WON CONSENSUS AND WOULD AT THE VERY LEAST FORCE POSTPONEMENT OF THE CHAPTER VII ACTION. KIKHIA EFFECTIVELY PLEADED WITH AFRICANS TO BACK OFF ECONOMIC AND NUCLEAR ISSUES, WHICH THEY FINALLY DID.

4. WITH THE WOUNDS OF PREVIOUS TWO WEEKS NOW REOPENED, HOWEVER, BENIN THEN PROMPTED THIRD IMBROGLIO
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OVER PROPOSAL TO SET UP SC COMMITTEE TO MONITOR SOUTH AFRICA ARMS SANCTIONS COMPLIANCE. KIKHIA AGAIN DEFUSED ISSUE AND MATTER WAS PUT OFF. FINAL TEXT EMERGED WITH ONLY EDITORIAL CHANGES, EXCEPT FOR JAIPAL PHRASE "WITH A VIEW TO TERMINATING THEM" INSERTED AFTER PARAGRAPH CALLING FOR REVIEW OF CONTRACTS AND LICENSES (NEW TEXT IN PARA7).

5. COUNCIL WILL MEET FOR FORMALLY ADOPT RESOLUTION BY CONSENSUS AT 11:00 AM NOVEMBER 4.

6. COMMENT: IT WAS A STRANGE SESSION IN WHICH OUR "FRIENDS" ALMOST DID US IN AND ONE OF OUR "ENEMIES" SAVED THE DAY. IF NOTHING ELSE, SESSION CLEARLY SHOWED HOW FRAGILE CONSENSUS ON THE DRAFT IS. AFRICANS HAVE BOUGHT IT AS THE BEST THEY CAN GET AT THIS TIME, BUT THEY WILL SURELY PRESS FOR MORE THE NEXT TIME MR. VORSTER PRESENTS THEM WITH THE OPPORTUNITY. END COMMENT.

7. TEXT OF OPERATIVE PARAGRAPHS OF FINAL DRAFT FOLLOWS:

BEGIN TEXT

ACTING THEREFORE UNDER CHAPTER VII OF THE CHARTER
OF THE UNITED NATIONS,

1. DETERMINES, HAVING REGARD TO THE POLICIES AND
ACTS OF THE SOUTH AFRICAN GOVERNMENT, THAT THE ACQUI-
SITION BY SOUTH AFRICA OF ARMS AND RELATED MATERIAL
CONSTITUTES A THREAT TO THE MAINTENANCE OF INTERNATIONAL
PEACE AND SECURITY;

2. DECIDES THAT ALL STATES SHALL CEASE FORTHWITH
ANY PROVISION TO SOUTH AFRICA OF ARMS AND RELETED MATERIAL
OF ALL TYPES, INCLUDING THE SALE OR TRANSFER OF WEAPONS
AND AMMUNITION, MILITARY VEHICLES AND EQUIPMENT, PARA-
MILITARY POLICE EQUIPMENT, AND SPARE PARTS FOR THE
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AFOREMENTIONED, AND SHALL CEASE AS WELL AS PROVISION
OF ALL TYPES OF EQUIPMENT AND SUPPLIES, AND GRANTS OF
LICENSING ARRANGEMENTS FOR THE MANUFACTURE OR MAINTENANCE
OF THE AFOREMENTIONED;

3. CALLS ON ALL STATES TO REVIEW, HAVING REGARD
TO THE OBJECTIVES OF THIS RESOLUTION, ALL EXISTING CON-
TRACTUAL ARRANGEMENTS WITH AND LICENCES GRANTED TO
SOUTH AFRICA RELATING TO THE MANUFATURE AND MAINTENANCE
OF ARMS, AMMUNITION OF ALL TYPES AND MILITARY EQUIPEMNT
AND VEHICLES WITH A VIEW TO TERMINATING THEM.

4. FURTHER DECIDES THAT ALL STATES SHALL REFRAIN
FROM ANY COOPERATION WITH SOUTH AFRICA IN THE MANUFACTURE
AND DEVELOPMENT OF NUCLEAR WEAPONS;

5. CALLS UPON ALL STATES, INCLUDING STATES NON-
MEMBERS OF THE UNITED NATIONS, TO ACT STRICTLY IN
ACCORDANCE WITH THE PROVISIONS OF THIS RESOLUTION;

6. REQUESTS THE SECRETARY-GENERAL TO REPORT
TO THE COUNCIL ON THE PROGRESS OF THE IMPLEMENTATION
OF THIS RESOLUTION, THE FIRST REPORT TO BE SUBMITTED
NOT LATER THAN 1 MAY 1978;

7. DECIDES TO KEEP THIS ITEM ON ITS AGENDA FOR
FURTHER ACTION, AS APPROPRIATE, IN THE LIGHT OF
DEVELOPMENTS.

END TEXT
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Message Attributes

Automatic Decaptioning: X
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Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ARMS EMBARGO
Control Number: n/a
Copy: SINGLE
Sent Date: 04-Nov-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
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Disposition Remarks:
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